

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion 11/16/2021

State: Kansas

Fiscal Year to which credit applies: 2022

Overall Report
Two-parent Report (check one)

Apply the overall credit to the two-parent participation rate?

yes
 no

PART 1 –Eligibility Changes Made Since FY 2005

(Complete this section for EACH change)

1. Name of eligibility change: Increase in Earned Income Disregard
2. Implementation date of eligibility change: May 2008
3. Description of policy, including the change from prior policy: Prior to the policy change, the first \$90 of earned income and 40 percent of the remaining income was disregarded when determining the family's benefit. The new policy increased the variable disregard to 60 percent.
4. Description of the methodology used to calculate the estimated impact of this eligibility change: The All Family impact was multiplied by the percentage of two-parent cases (5.2 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 8

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1. Name of eligibility change: Five-Month Transitional Payment
2. Implementation date of eligibility change: January 2009
3. Description of policy, including the change from prior policy: A five-month \$50 transitional payment was provided to employed families whose earnings would have resulted in ineligibility for cash assistance. The policy permitted a new five-month payment cycle following the loss and resumption of employment.

4. Description of the methodology used to calculate the estimated impact of this eligibility change: The All Family impact was multiplied by the percentage of two-parent cases (5.2 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 18

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1. Name of eligibility change: Applicant Requirements

2. Implementation date of eligibility change: November 2011, July 2013, January 2014

3. Description of policy, including the change from prior policy:

November 2011: Applicants were required to complete 20 job contacts per week before their eligibility determination and 20 job contacts per week before meeting with a case manager to develop a self-sufficiency plan.

July 2013: The revised application policy eliminated the pre-eligibility job search requirement. The new policy required clients to register in the State's public workforce system and complete a work skills assessment. Eligibility was conditioned on completing both the registration and assessment. In addition, because of the work assessment feature in the new policy, the October 2006 Work Readiness Screening policy was discontinued.

January 2014: Clients who failed to register in the workforce system were required to produce a valid excuse.

July 2016: The revised application policy eliminated the requirement for the clients to register in the state's public workforce system and complete a work skills assessment. The new policy required the completion of a self-assessment form and the completion of an online orientation for employment services.

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4. Description of the methodology used to calculate the estimated impact of this eligibility change: The All Family impact was multiplied by the percentage of two-parent cases (5.2 percent) to estimate the Two-Parent caseload change.	
5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -70	
1. Name of eligibility change: Change in Treatment of VA Compensation for Work Therapy	
2. Implementation date of eligibility change: January 2013	

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3. Description of policy, including the change from prior policy: Compensated work therapy benefits from the Veteran’s Administration were treated as earned income rather than unearned income.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
The All Family impact was multiplied by the percentage of two-parent cases (5.2 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 0

1. Name of eligibility change: Suspicion-Based Drug Testing
2. Implementation date of eligibility change: July 2014, January 2019, and May 2019

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3. Description of policy, including the change from prior policy:

July 2014: TANF applicants, recipients and third-party payees who indicated an unlawful use of controlled substances or analogs were tested for drug use. The indicators of drug use included: arrest records from drug related charges within the last 12 months, employment records (loss of job, failing a drug test, etc., within the last 12 months), self-declaration, visual observation of drug use, observation of drug paraphernalia, Substance Abuse Subtle Screening Inventory screen indicators and a prior refusal to take a drug test.

The consequences for both positive drug tests and the refusal to take a drug test were limited to the individual's portion of the case benefit. The progressive consequences for a positive drug test follow:

- 1st positive test: Ineligibility for assistance until the completion of substance abuse treatment and job skills training
- 2nd positive test: 12-month ineligibility and completion of substance abuse treatment and job skills training
- 3rd positive test: Lifetime ineligibility

The consequences for refusing to submit to a drug test follow:

- 1st refusal: 6-month ineligibility and submit to a drug test
- 2nd refusal: 12-month ineligibility and submit to a drug test
- 3rd refusal: Lifetime ineligibility

January 2019: TANF benefits were not to be withheld because of a failure to name a protective payee for the Suspicion Based Drug Testing requirements. Applications were no longer to be denied for failure to provide a protective payee as the agency would assign one if one was not chosen.

May 2019: At first positive drug test, clients will be allowed to enroll in substance abuse treatment and skills training prior to a disqualification being implemented. Only if the individual fails to complete the substance abuse treatment and/or skills training will a disqualification occur. This continues to be counted as a first positive, even if the client does not serve a disqualification period.

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4. Description of the methodology used to calculate the estimated impact of this eligibility change:
The All Family impact was multiplied by the percentage of two-parent cases (5.2 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -1

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1. Name of eligibility change: Time Limit Policies
2. Implementation date of eligibility change: November 2011, July 2015, and July 2016
3. Description of policy, including the change from prior policy:
Successive reductions were imposed for the cash assistance time limit. In each case, transition provisions accompanied the new time limit:

November 2011: 48-Month Limit: Cases with more than 60 months of assistance at the time of the policy change were allowed a six-month extension. Cases with 36-59 months of assistance at the time of the policy change received an extension up to 12-months, not to exceed an overall 60 months of assistance. Hardship provision: 12 additional months.

July 2015: 36-Month Limit: Cases with more than 48 months of assistance at the time of the policy change were allowed an extension up to 60 months of assistance.

July 2016: 24-Month Limit: Cases with more than 30 months of assistance at the time of the policy change were allowed an extension up to 48 months.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
The All Family impact was multiplied by the percentage of two-parent cases (5.2 percent) to estimate the Two-Parent caseload change.
5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -128

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1. Name of eligibility change: Minimum Benefit
2. Implementation date of eligibility change: August 2017
3. Description of policy, including the change from prior policy: TANF payments where the net benefit is less than \$10 will not be issued for any month, including initial month payments. Prior to this change, initial month net benefits could be less than \$10, but any month after the initial would be denied or closed.

4. Description of the methodology used to calculate the estimated impact of this eligibility change:
The All Family impact was multiplied by the percentage of two-parent cases (5.2 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 0

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PART 2 – Estimate of Caseload Reduction Credit Excess MOE Calculation

The TANF regulations allow a proportional adjustment to the caseload reduction credit when the State maintenance of effort expenditure exceeds the required level. (TANF Regulations, §261.43(2)). The calculation below computes the additional credit under this provision. (The acronym “SSP” denotes a separate state TANF program.)

Kansas **Fiscal Year to which credit applies: 2022**
Date of Completion: 11/16/2021

Excess MOE Calculation Worksheet

Caseload Data

FY 2005 TANF Caseload	17,622
FY 2005 SSP Caseload	0
Total FY 2005 Caseload	17,622
FY 2021 TANF Caseload	3,176
FY 2021 SSP Caseload	0
Total FY 2021 Caseload	3,176

Expenditure Data

Total Expenditures		
FY 2021 Total Federal Expenditures		\$86,182,099
FY 2021 Total MOE Expenditures		\$61,678,486
Total Expenditures (Federal + MOE)		\$147,860,585

2-Parent Caseload Data

FY 2021 Federal Expenditures on Assistance		\$38,798,281
FY 2021 MOE Expenditures on Assistance		\$3,300,348
Total Expenditures on Assistance (Federal + MOE)		\$42,098,629
Percentage of Expenditures on Assistance		28.47%

FY 2005 2-p TANF Caseload	1,283
FY 2005 2-p SSP Caseload	0
Total FY 2005 Caseload	1,283
FY 2021 2-p TANF Caseload	176
FY 2021 2-p SSP Caseload	0
Total FY 2021 Caseload	176

Assistance Expenditures

Expenditures Per Case		
Average Expenditures per Case		\$46,557
Average Expenditures per Case on Assistance		\$13,256

MOE and Excess MOE

Required MOE (80% or 75%)		\$68,945,679
Excess MOE Expenditures		(\$7,267,193)
Excess MOE Expenditures on Assistance		(\$2,069,104)

Adjusted Caseload Data

Adjusted FY 2021 Overall Caseload	3,332	Assistance Cases Funded by Excess MOE	-156
Adjusted FY 2021 2-parent Caseload	184	2-Parent Assistance Cases Funded by Excess MOE	-9

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PART 2 – Estimate of Caseload Reduction Credit -- 2-Parent Caseload

<u>Impact of All Changes</u>		<u>Caseload Reduction Calculation</u>		
Increase in Earned Income Disregard	8	FY 2005 TANF 2-Parent Caseload	1,283	
Five-Month Transitional Payment	18	FY 2005 SSP 2-Parent Caseload	0	
Applicant Requirements	-70	Total FY 2005 Caseload	1,283	
Change in Treatment of VA	0	FY 21 TANF 2- Parent Caseload	176	
Suspicion-Based Drug Testing	-1	FY 21 SSP 2-Parent Caseload	0	
Time-Limit Policies	-128	Total FY 2-Parent Caseload	176	
Minimum Impact	0	Excess MOE 2-Parent Cases in FY	-9	
		Adjusted FY Caseload	184	
		Caseload Decline	1,099	85.6%
		Decline – Net Impact	925	
Net Impact	-173			

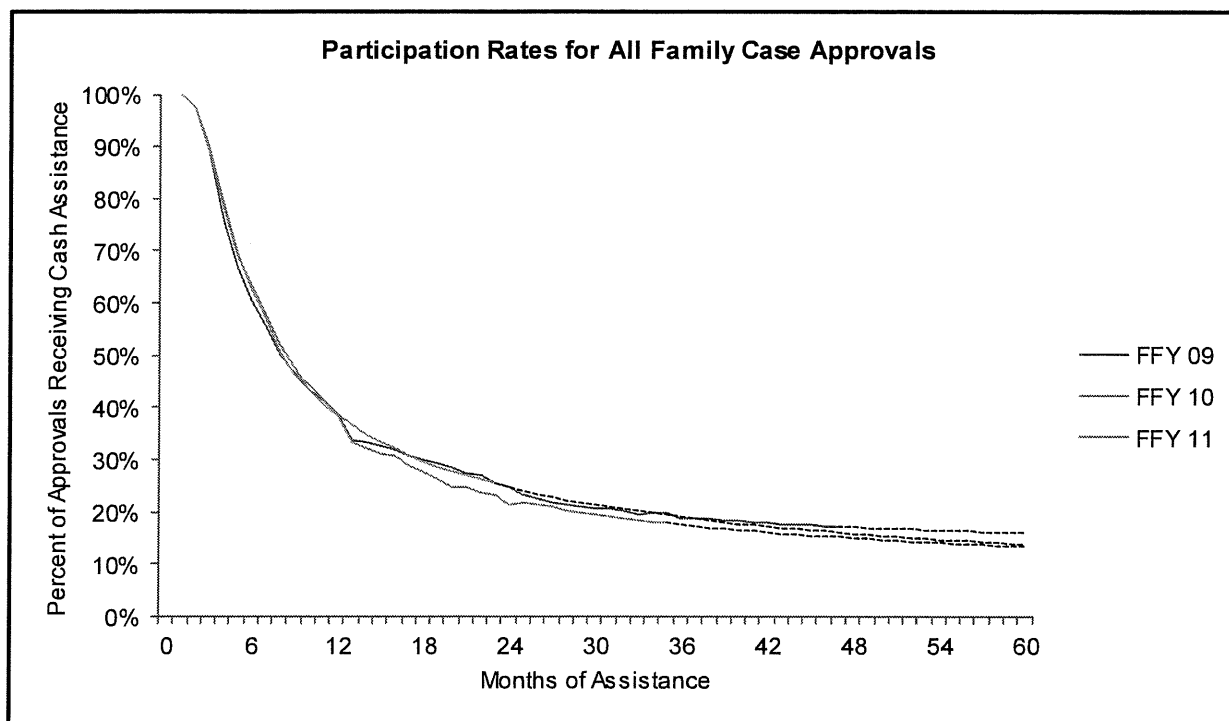
2-Parent Caseload Reduction Credit = **72.1%**

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Attachment: Attrition Rate for TANF Cash Assistance Approvals Applicants

The caseload impact of an applicant denied assistance extends beyond the month of denial and includes subsequent months for which the case would have otherwise received assistance. Therefore, for policies centering on applications, the participation in cash assistance must be determined.

Approved cases were selected from a month in each quarter during FY 2009 – FY 2011. The cases were followed to obtain the percentage of the initial cases receiving assistance in the ensuing months. A September 2011 endpoint was chosen to isolate the pre-policy participation characteristics from the effects of the application policies beginning in November 2011. The participation rates were completed by curve-fitting (denoted by the dashed lines in the graph) to obtain 48-month and 60-month participation rates. The following graph shows the resulting participation rates by fiscal year for All Family cases:

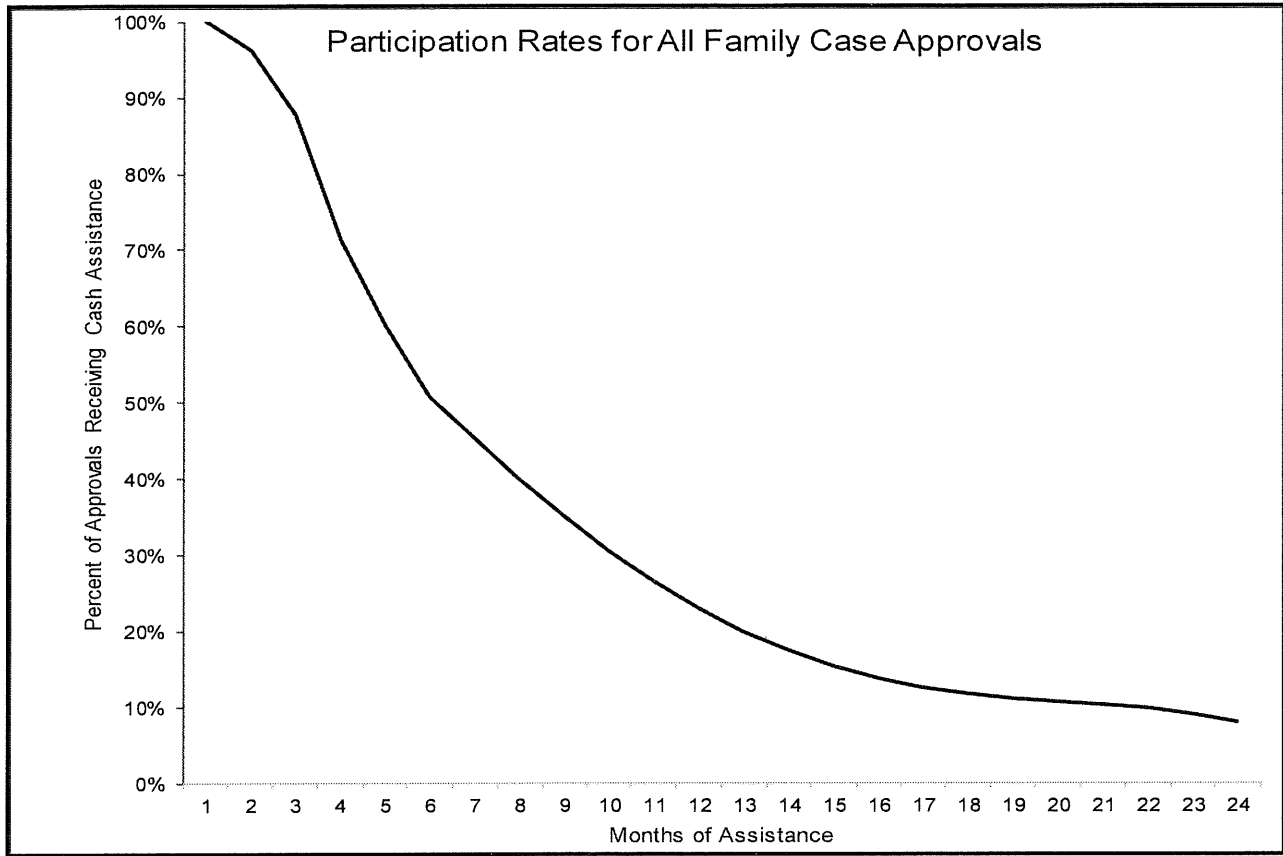


A similar review was performed for One- and Two-Parent Family cases (i.e. those generally mandatory for work participation). The resulting average length of stay on assistance was almost identical to that for All Family cases. The average of the All Family case attrition curves for FY 2009 – FY 2011 was applied to the Work Readiness Screening and Application Requirements policies.

Attachment: Attrition Rate for Minimum Benefit

Approved cases were selected from July 2012, January 2013 and July 2013. The cases were followed to obtain the percentage of the initial cases receiving assistance in the ensuing months through 24 months. The following graph shows the resulting participation rates by fiscal year for All Family cases:

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This attrition curve was applied to the Minimum Benefit Policy.

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PART 3 -- Certification

I certify that we have provided the public an appropriate opportunity to comment on the estimates and methodology used to complete this report and considered those comments in completing it. Further, I certify that this report incorporates all reductions in the caseload resulting from State eligibility changes and changes in Federal requirements since Fiscal Year 2005.

Sandra Kimmons

(signature)

Sandra Kimmons

(name)

Kansas Department for Children and Families Economic and Employment Services Director
(title)